

## **Interstate Commission for EMS Personnel Practice Meeting Summary**

**Date:** November 5, 2025

**Time:** 1:00 PM Eastern

**Location:** Microsoft Teams

### **I. Call to Order & Welcome**

**Chairperson:** Commissioner Kraig Kinney (IN)

The meeting of the Interstate Commission for EMS Personnel Practice was convened on November 5, 2025, at 1:01 p.m. Eastern Time via Microsoft Teams. Chairperson Kinney presided over the meeting, welcomed all attendees, and outlined the meeting protocol.

**Roll Call – Secretary:** Commissioner Joseph House (KS)

Secretary House conducted the roll call (as noted). Treasurer Brad Vande Lune (IA) was excused. Commissioners Robinson (OK) and Miller (MO) joined after the initial roll call and were added to the present list. With a quorum confirmed, Chairman Kinney proceeded with the meeting.

**Introduction of New Commissioners – Chairman Kinney (IN)**

Introduced and welcomed Commissioner Lewis Robinson of Oklahoma, designated by their governor on September 30, 2025. Commissioner Robinson was not present at the start of the meeting but joined later and provided an introduction, noting his role as EMS and Trauma Coordinator and efforts to bring Oklahoma into compliance with the Compact through online licensing and database integration.

Introduced and welcomed Commissioner Margaret Hansen of South Dakota, appointed October 17, 2025. Commissioner Hansen was present and thanked the Commission for the inclusion.

**Adoption of Business Agenda – Chairman Kinney (IN)**

The business agenda was adopted without modification. Chairman Kinney reviewed participation guidelines for public attendees.

### **II. Public Comments Regarding Matters Not on the Agenda**

**Chairperson:** Commissioner Kinney (IN)

Commissioner Herrera (UT) shared an update on Utah's state website, which was updated with Compact information using a code template provided by Executive Director Woodyard. Commissioner Herrera noted the process was simple and encouraged other states to adopt a similar approach. Commissioner Schmider (TX) expressed interest in replicating the template for Texas. Commissioner Bateman (CO) noted Colorado is also pursuing a similar web page. Commissioner Hansen (SD) expressed appreciation for the consistent messaging the template provides across compact states. Executive Director Woodyard confirmed the office is happy to help any state customize the code template for their website.

### **IV. Reports**

**Chairperson's Report:** Commissioner Kinney (IN)

Chairman Kinney reported the Commission remains at 25 member states with continued prospects for growth. He emphasized the importance of Commissioner attendance at full Commission meetings, noting approximately 10 Commissioners were not present. He praised the Commission's team approach and growing national visibility, crediting the Executive Director and all active Commissioners for making the organization well known as a body that tackles issues and gets things done.

**Treasurer's Report:** Executive Director Donnie Woodyard (on behalf of Treasurer Vande Lune (IA))

Executive Director Woodyard reported the Commission continues to remain within budget with no financial concerns. The National Registry of EMTs continues to provide funding that exceeds expectations. Commissioners have access to the bank report. Chairman Kinney noted the Commission lives within its means and that the Executive Committee continues to explore grant opportunities to expand operations.

**Executive Director's Report:** Executive Director Donnie Woodyard

Executive Director Woodyard provided a report covering approximately six months of activity since the Q3 meeting was not held. Highlights included:

- Visited nearly 15 states, state associations, and conducted national webinars to educate about the Compact's purpose and operations
- Provided technical assistance to multiple states on recognizing privilege to practice
- Assisted states with multi-state investigations related to disciplinary matters
- Outlined Version 2.0 specifications for the National EMS Coordinated Database (NEMSCD) in collaboration with the National Registry, with federal funding being pursued for the upgrade
- Two social media posts achieved over 150,000 interactions, generating largely positive feedback with some constructive feedback on interstate consistency and employer education
- Currently working with 15 states whose legislators have requested model legislation for compact adoption
- Reported a significant federal win: the Rural Health Transformation Grant now includes baseline points for states that are part of the EMS Compact, meaning non-compact states lose points on their grant score
- Upcoming travel to Iowa, the National Conference on EMS in New Jersey, the Eastern Region NASEMSO meeting, and Texas within the following 2.5 weeks

**Committee Reports**

**Stakeholder Advisory Committee** – At-Large Member Aaron Koehler (WY), Chair

Chairman Kinney reported on behalf of the committee chair, who was on a leave of absence. The committee had good discussion and participation. Executive Director Woodyard noted the committee is open to all stakeholders and meets on an every-other-month schedule for the next year. Stakeholders were encouraged to participate.

**Criminal History and Fitness to Practice Evaluation Committee** – Commissioner Jonathan Jones (SC), Chair

Commissioner Jones reported the committee received 23 of 25 survey responses and has developed a draft 35-page position paper in collaboration with Executive Director Woodyard. The paper addresses how to recognize individual state sovereignty in licensure determinations while balancing consistency within the Compact. The framework establishes four tiers of criminal offenses:

- Tier 1: Most serious felonies (life sentences, death sentences) – recommends lifetime denial
- Tier 2: Very serious felonies (assault, attempted homicide, grand larceny) – recommends 7-year look-back period after conclusion of sentence
- Tier 3: Serious misdemeanors – 5-year look-back period with more leeway
- Tier 4: Minor offenses (traffic offenses, simple violations) – minimal restrictions

The position paper is in final editing and will be presented to the full Commission for review.

**Bylaws & Rules Committee:** Commissioner Joe Schmider (TX)

Commissioner Schmider deferred the detailed report to the new business agenda item on administrative rulemaking. He noted the committee's work, with support from legal counsel and the Executive Committee, and that public comments were received and addressed. Executive Director Woodyard provided a high-level overview of the proposed administrative rules (see New Business, Section VI).

**Elections Committee:** Commissioner Joe Schmider (TX)

Commissioner Schmider presented the slate of candidates for the Vice Chair and Secretary elections. The slate for Vice Chair included Commissioner Wayne Denny (ID), Commissioner Joe House (KS), and Commissioner Mark Herrera (UT). The slate for Secretary included Commissioner Mark Herrera (UT) and Commissioner Michael Johnson (GA). Each candidate was given the opportunity to address the Commission (see New Business, Section VI).

**Database Administrator Report:** Ray Mollers (NREMT)

Mr. Mollers reported 21 of 25 compact states are reporting to the coordinated database. Delaware and Tennessee have not updated since September, though Tennessee has over 20,000 license records in the system. Delaware, Tennessee, Indiana, and Nebraska are working in the QA/testing environment to bring their licensure data online. Oklahoma and Pennsylvania are still seeking solutions to connect to the coordinated database. Commissioner Schmider emphasized the critical importance of the database as the foundation of the Compact and urged all states to prioritize reporting, especially disciplinary actions.

## **V. Old Business**

**Action: Review of Q2 2025 Meeting Minutes** – Commissioner House (KS)

Commissioner Joseph Schmider (TX) moved to approve the Q2 2025 meeting minutes. Commissioner Wayne Denny (ID) seconded the motion. No Q3 meeting was held.

**Vote:** The minutes were approved without objection.

## **VI. New Business**

**a. Action: Administrative Rulemaking – Provisional Privilege to Practice**

Chairman Kinney recognized Executive Director Woodyard for an overview of the proposed administrative rules. The key provisions included:

- Creation of a new administrative category: Provisional Privilege to Practice (Section 2.22). This replaces the previous binary system where an individual either had or did not have a privilege to practice.
- A provisional privilege to practice can be triggered by: criminal convictions requiring review (felonies, serious misdemeanors, moral turpitude offenses); licenses issued without National Registry certification; licenses issued after March 15, 2025 without the required biometric fingerprint criminal history record check; administrative discipline on a license; or educational gaps.
- The provisional status requires a one-time review by the remote state, which can approve or deny the privilege. No fee or application is required. Once approved, the authorization is perpetual unless circumstances change.
- State sovereignty is preserved: states that wish to allow individuals with certain backgrounds to practice may do so; states that wish to deny may exercise that authority.
- Non-qualified licenses (e.g., licenses outside the scope of the Compact law) are clearly defined.

Public comments were received from two individuals during the mandatory 90-day comment period. No requests for hearing or certified hearing were received. Commissioner Schmider summarized the comments as non-substantive to the proposed amendments.

Ben King, attending as a member of the public, requested that a digestible public-facing description be developed to educate stakeholders on the provisional privilege to practice concept. Chairman Kinney acknowledged the feedback and committed to developing educational materials if the rules are adopted.

**Amendment:** Commissioner Michael Bateman (CO) proposed an amendment to Section 4.2 to add “or recognition” following “restoration” in two places within the section, for consistency with the section title. Executive Director Woodyard confirmed the addition was aligned with the original intent. The Rules and Bylaws Committee agreed with the changes. The amendment was accepted by the Commission without opposition.

Commissioner Joe Schmider (TX) made a motion to adopt the proposed administrative rules as amended. Commissioner Jonathan Jones (SC) seconded the motion.

**Vote:** The proposed administrative rules were adopted as amended upon a 19-0 roll call vote as noted:

**Aye (19):** AR, CO, GA, ID, IN, KS, LA, MO, NE, NV, ND, OK, PA, SC, SD, TX, UT, VA, WV

**Nay (0):** None

**Absent (6):** AL, DE, IA, MS, TN, WY

Note: Commissioner Christy Kresse (AR) was noted as present during the meeting and her attendance was recorded.

#### **b. Action: Resolution 2025-05 – National Collegiate EMS Week 2025**

Executive Director Woodyard presented a proposed resolution recognizing National Collegiate EMS Week (November 10, 2025). He encouraged Commissioners to recognize collegiate-based EMS in their states and highlighted the contributions of thousands of EMTs, paramedics, and advanced EMTs serving their communities while attending university. Commissioner Wayne Denny (ID) motioned to adopt the resolution. Commissioner Michael Bateman (CO) seconded.

**Vote:** The resolution was adopted without opposition.

#### **c. Elections**

##### **Vice Chair Election**

Candidates: Commissioner Wayne Denny (ID), Commissioner Joe House (KS), and Commissioner Mark Herrera (UT). Each candidate addressed the Commission regarding their qualifications and interest in the position. Voting was conducted via electronic ballot distributed by Executive Director Woodyard. Ballots were time-stamped and sent to legal counsel for the record.

**Result:** Commissioner Wayne Denny (ID) was re-elected as Vice Chair.

##### **Secretary Election**

Candidates: Commissioner Mark Herrera (UT) and Commissioner Michael Johnson (GA). Voting was conducted via electronic ballot.

**Result:** Commissioner Mark Herrera (UT) was elected as Secretary.

Chairman Kinney congratulated the winners and thanked all candidates for their willingness to serve. Outgoing Secretary Commissioner Joe House (KS) was recognized for his service.

## VII. NGO / Stakeholder Partner Updates

### NASEMSO – Dia Gainor

Ms. Gainor provided an update from NASEMSO, noting the organization has been implementing Board of Directors instructions to increase guidance for states on a variety of policy topics. She encouraged the Commission to consider what guidance topics may be helpful for compact states relating to their interface with the Commission, including personnel licensure requirements and license renewal requirements. She noted she would work with Executive Director Woodyard to navigate any topics that emerge and looked forward to seeing the Commission at the Kansas City meeting in April.

## VIII. Adjournment

Having reached the end of the published agenda and with no further public business before the Commission, a motion to adjourn the public session and move into executive session was made by Commissioner Wayne Denny (ID) and seconded by Commissioner Jonathan Jones (SC). The motion carried without objection.

**Adjournment Time:** The public session was adjourned at approximately 2:33 p.m. Eastern Time. The Commission proceeded into executive session.

## Commissioner Roll Call – NOVEMBER 5, 2025

State	Commissioner	Elected Role	Present	Absent
Alabama	Jamie Gray		£ Present	☑ Absent
Arkansas	Christy Kresse		☑ Present	£ Absent
Colorado	Michael Bateman		☑ Present	£ Absent
Delaware	Britany Huss		£ Present	☑ Absent
Georgia	Michael Johnson		☑ Present	£ Absent
Idaho	Wayne Denny	Vice Chairperson	☑ Present	£ Absent
Indiana	Kraig Kinney	Chairperson	☑ Present	£ Absent
Iowa	Brad Vande Lune	Treasurer	£ Present	☑ Excused
Kansas	Joe House	Secretary	☑ Present	£ Absent
Louisiana	Susan Bailey		☑ Present	£ Absent
Mississippi	Teresa Windham		£ Present	☑ Absent
Missouri	George Miller		☑ Present	£ Absent
Nebraska	Tim Wilson		☑ Present	£ Absent
Nevada	Bobbie Sullivan		☑ Present	£ Absent

State	Commissioner	Elected Role	Present	Absent
North Dakota	Christopher Price		<input checked="" type="checkbox"/> Present	£ Absent
Oklahoma	Lewis Robinson		<input checked="" type="checkbox"/> Present	£ Absent
Pennsylvania	Anthony Martin		<input checked="" type="checkbox"/> Present	£ Absent
South Carolina	Jonathan Jones		<input checked="" type="checkbox"/> Present	£ Absent
South Dakota	Margaret Hansen		<input checked="" type="checkbox"/> Present	£ Absent
Tennessee	Brandon Ward		£ Present	<input checked="" type="checkbox"/> Absent
Texas	Joseph Schmider	Immediate Past Chair	<input checked="" type="checkbox"/> Present	£ Absent
Utah	Mark Herrera		<input checked="" type="checkbox"/> Present	£ Absent
Virginia	Maria Beermann-Foat		<input checked="" type="checkbox"/> Present	£ Absent
West Virginia	David Jamie Weller		<input checked="" type="checkbox"/> Present	£ Absent
Wyoming	Aaron Koehler	At-Large	£ Present	<input checked="" type="checkbox"/> Absent

### Ex-Officio & Staff

Role	Name	Present	Absent
Executive Director	Donnie Woodyard, Jr	<input checked="" type="checkbox"/> Present	£ Absent
Counsel	Doug Wolfberg, JD / Christie Mellott, JD Page, Wolfberg & Wirth	<input checked="" type="checkbox"/> Present	£ Absent
Database Administrator	Ray Mollers / National Registry of EMTs	<input checked="" type="checkbox"/> Present	£ Absent

### Commissioner Roll Call Vote – Adoption of Administrative Rules as Amended

State	Commissioner	Vote
Alabama	Jamie Gray	Absent
Arkansas	Christy Kresse	Aye
Colorado	Michael Bateman	Aye
Delaware	Britany Huss	Absent
Georgia	Michael Johnson	Aye
Idaho	Wayne Denny	Aye
Indiana	Kraig Kinney	Aye
Iowa	Brad Vande Lune	Absent
Kansas	Joe House	Aye

State	Commissioner	Vote
Louisiana	Susan Bailey	Aye
Mississippi	Teresa Windham	Absent
Missouri	George Miller	Aye
Nebraska	Tim Wilson	Aye
Nevada	Bobbie Sullivan	Aye
North Dakota	Christopher Price	Aye
Oklahoma	Lewis Robinson	Aye
Pennsylvania	Anthony Martin	Aye
South Carolina	Jonathan Jones	Aye
South Dakota	Margaret Hansen	Aye
Tennessee	Brandon Ward	Absent
Texas	Joseph Schmider	Aye
Utah	Mark Herrera	Aye
Virginia	Maria Beermann-Foat	Aye
West Virginia	David Jamie Weller	Aye
Wyoming	Aaron Koehler	Absent